

Issue 8: Non-Participating Communities

Background

There are over 100 communities in Phase I of North Carolina's Flood Mapping Program that do not participate in the National Flood Insurance Program (NFIP). 85 communities have never been mapped and 22 communities have been mapped, but are not currently participating in the NFIP. This issue paper outlines a strategy for bringing these communities into the program and encouraging their adoption of the new Flood Insurance Rate Maps (FIRMs), where applicable.

All North Carolina communities will be mapped through the North Carolina Flood Mapping Program and assigned FEMA Community Identification (CID) numbers. To date, approximately 90% of all communities in Phase I have been assigned CIDs and an effort is underway to assign CIDs to the remaining ones. The majority of the non-participating communities are currently unmapped and are located in rural areas of the state. The remaining non-participating communities have in most cases been suspended from the program due to a failure to adopt floodplain management ordinances. Attachment A, entitled "Phase I, Non-Participating Communities: Mapped and Unmapped," shows all non-participating communities in Phase I and whether they are currently mapped or unmapped.

Issue

Although the North Carolina Flood Mapping Program's goal is to develop detailed flood hazard information or at a minimum to develop Limited Detailed flood Hazard information or updated re-delineations for all communities within the state, there will be communities with minimal or no flood hazards shown within their corporate limits. For communities with minimal flood hazards, a decision will need to be made on a case-by-case basis as to whether the community should be mapped as flood prone or officially designated as non-flood prone.

A number of factors should be considered in determining whether a community should be mapped or designated as non-flood prone, including:

- Is the drainage area size greater than or equal to 1 square Mile;
- Are Special Flood Hazard Areas (SFHAs) wider than 200 feet;
- Do physiographic characteristics exist that preclude development; and
- Is there existing development, or is there likely to be development in the floodplain?

The criteria noted above are the criteria Federal Emergency Management Agency (FEMA) uses in evaluating a community's flood hazards and serve as the basis for determining whether or not a community will be mapped or invited to participate in the NFIP as a community with No Special Flood Hazard Areas (NSFHAs). Enrollment in the NFIP as a community with NSFHAs makes flood insurance coverage available within the community on a voluntary basis.

Recommendation

Any community meeting the non-flood prone criteria outlined above should be allowed to participate in the NFIP with a NSFHA designation. For those communities designated and mapped as flood prone, a strong outreach effort should be made to work with communities to ensure that the goals of the NFIP are met. This outreach effort should include but not be limited to the following:

- one-on-one discussions with community officials to outline the benefits of the program and program requirements;
- technical assistance in reviewing and completing the NFIP application and in adopting the model state ordinance;
- tracking and evaluating progress; and
- one-on-one guidance on how to read and interpret the FIRM.

The outreach goals for non-participating communities include enhancing the understanding of the NFIP and the benefits of joining the program, increasing community participation, and determining why a community is not participating. If a community is not participating, it is necessary to develop detailed information to encourage the community to join. Outreach needs include identifying the stakeholders—who should be directly involved—and exploring the due process implications of mapping non-participating communities. For example, will appeals and/or protests be likely? New and existing outreach tools are available and should be discussed at community and public meetings. The community should be made aware that accessing FEMA's web site and contacting the FEMA Map Assistance Center will provide valuable information regarding the NFIP.

The community information currently available, i.e., non-participating communities, mapped vs. unmapped communities, is limited to Phase I communities at this time. Information regarding Phases II and III will be available at a later time and these issues will be addressed accordingly and in the same manner.

Discussion Summary

Date Discussed: September 2000
Discussion Attendees: Flood Mapping Core

Summary of Discussion

Regardless of participation in the NFIP, all North Carolina communities will be mapped through the North Carolina Flood Mapping Program. Dewberry & Davis LLC (D&D) will coordinate with FEMA to assign CIDs to North Carolina communities that have not had a CID assigned.

Attachments

A Table, "Phase I, Non-Participating Communities: Mapped and Unmapped"

Attachment A
Phase I, Non-Participating Communities: Mapped and Unmapped
Cape Fear River Basin Communities: Unmapped

Community Name	County	Participation Status	Date of Current NFIP Map
Dublin	Bladen	Not Participating	Not Mapped
Tar Heel	Bladen	Not Participating	Not Mapped
Belville	Brunswick	Not Participating	Not Mapped
Navassa	Brunswick	Not Participating	Not Mapped
Goldston	Chatham	Not Participating	Not Mapped
Sandyfield	Columbus	Not Participating	Not Mapped
Beulaville	Duplin	Not Participating	Not Mapped
Calypso	Duplin	Not Participating	Not Mapped
Greenevers	Duplin	Not Participating	Not Mapped
Magnolia	Duplin	Not Participating	Not Mapped
Teachey	Duplin	Not Participating	Not Mapped
Warsaw	Duplin	Not Participating	Not Mapped
Oak Ridge	Guilford	Not Participating	Not Mapped
Pleasant Garden	Guilford	Not Participating	Not Mapped
Sedalia	Guilford	Not Participating	Not Mapped
Summerfield	Guilford	Not Participating	Not Mapped
Broadway	Lee	Not Participating	Not Mapped
Biscoe	Montgomery	Not Participating	Not Mapped
Candor	Montgomery	Not Participating	Not Mapped
Star	Montgomery	Not Participating	Not Mapped
Vass	Moore	Not Participating	Not Mapped
Holly Ridge	Onslow	Not Participating	Not Mapped
Atkinson	Pender	Not Participating	Not Mapped
Saint Helena	Pender	Not Participating	Not Mapped
Liberty	Randolph	Not Participating	Not Mapped
Seagrove	Randolph	Not Participating	Not Mapped
Staley	Randolph	Not Participating	Not Mapped
Trinity	Randolph	Not Participating	Not Mapped
Harrells	Sampson/ Duplin	Not Participating	Not Mapped
Roseboro	Sampson	Not Participating	Not Mapped
Salemburg	Sampson	Not Participating	Not Mapped
Turkey	Sampson	Not Participating	Not Mapped

**Phase I, Non-Participating Communities: Unmapped and Mapped
(cont.)**

Cape Fear River Basin Communities: Mapped

Community Name	County	Participation Status	Date of Current NFIP Map
Green Level	Alamance	Not Participating	12/22/98
Unincorporated Areas	Caswell	Not Participating	2/3/78
Coats	Harnett	Not Participating	4/16/90
Cameron	Moore	Not Participating	12/15/89
Carthage	Moore	Not Participating	12/15/89
Taylortown	Moore	Not Participating	12/15/89
Garland	Sampson	Not Participating	6/21/74

Lumber River Basin Communities: Unmapped

Community Name	County	Participation Status	Date of Current NFIP Map
Dublin	Bladen	Not Participating	Not Mapped*
Tar Heel	Bladen	Not Participating	Not Mapped*
Varnamtown	Brunswick	Not Participating	Not Mapped*
Boardman	Columbus	Not Participating	Not Mapped*
Brunswick	Columbus	Not Participating	Not Mapped*
Biscoe	Montgomery	Not Participating	Not Mapped*
Candor	Montgomery	Not Participating	Not Mapped*
Star	Montgomery	Not Participating	Not Mapped*
Hoffman	Richmond	Not Participating	Not Mapped*
Norman	Richmond	Not Participating	Not Mapped*
Marietta	Robeson	Not Participating	Not Mapped*
Maxton	Robeson/ Scotland	Not Participating	Not Mapped*
McDonald	Robeson	Not Participating	Not Mapped*
Pembroke	Robeson	Not Participating	Not Mapped*
Proctorville	Robeson	Not Participating	Not Mapped*
Raynham	Robeson	Not Participating	Not Mapped*
Rennert	Robeson	Not Participating	Not Mapped*
Rowland	Robeson	Not Participating	Not Mapped*
St. Pauls	Robeson	Not Participating	Not Mapped*
Gibson	Scotland	Not Participating	Not Mapped*

*Not Mapped = No Special Flood Hazard Areas in currently mapped jurisdictional boundaries.

**Phase I, Non-Participating Communities: Unmapped and Mapped
(cont.)**

Lumber River Basin Communities: Mapped

Community Name	County	Participation Status	Date of Current NFIP Map
Bolivia	Brunswick	Not Participating	6/10/77
Lumber Bridge	Robeson	Not Participating	2/17/93
Parkton	Robeson	Not Participating	2/17/93
East Laurinburg	Scotland	Not Participating	12/16/88

Neuse River Basin Communities: Unmapped

Community Name	County	Participation Status	Date of Current NFIP Map
Cove City	Craven	Not Participating	Not Mapped*
Dover	Craven	Not Participating	Not Mapped*
Butner	Granville	Not Participating	Not Mapped*
La Grange	Lenoir	Not Participating	Not Mapped*
Pink Hill	Lenoir	Not Participating	Not Mapped*
Bailey	Nash	Not Participating	Not Mapped*
Arapahoe	Pamlico	Not Participating	Not Mapped*
Hollyville	Pamlico	Not Participating	Not Mapped*
Fountain	Pitt	Not Participating	Not Mapped*
Eureka	Wayne	Not Participating	Not Mapped*
Black Creek	Wilson	Not Participating	Not Mapped*
Saratoga	Wilson	Not Participating	Not Mapped*

*Not Mapped = No Special Flood Hazard Areas in currently mapped jurisdictional boundaries.

Neuse River Basin Communities: Mapped

Community Name	County	Participation Status	Date of Current NFIP Map
Stem	Granville	Not Participating	9/28/90
Four Oaks	Johnston	Not Participating	10/20/00
Pine Level	Johnston	Not Participating	10/20/00
Wilson's Mills	Johnston	Not Participating	10/20/00
Grantsboro	Pamlico	Not participating	9/4/85
Rolesville	Wake	Not Participating	3/3/92
Kenly	Wilson	Not Participating	10/20/00
Sims	Wilson	Not Participating	1/12/79

**Phase I, Non-Participating Communities: Unmapped and Mapped
(cont.)**

**Pasquotank River Basin Communities-There are no communities
in the Pasquotank Basin that are *not* participating**

Tar-Pamlico River Basin Communities: Unmapped

Community Name	County	Participation Status	Date of Current NFIP Map
Littleton	Halifax	Not Participating	Not Mapped
Bear Grass	Martin	Not Participating	Not Mapped
Everetts	Martin	Not Participating	Not Mapped
Gold Point	Martin	Not Participating	Not Mapped
Parmele	Martin	Not Participating	Not Mapped
Castalia	Nash	Not Participating	Not Mapped
Dortches	Nash	Not Participating	Not Mapped
Momeyer	Nash	Not Participating	Not Mapped
Spring Hope	Nash	Not Participating	Not Mapped
Bethel	Pitt	Not Participating	Not Mapped
Falkland	Pitt	Not Participating	Not Mapped
Fountain	Pitt	Not Participating	Not Mapped
Simpson	Pitt	Not Participating	Not Mapped
Kittrell	Vance	Not Participating	Not Mapped
Middleburg	Vance	Not Participating	Not Mapped
North Henderson	Vance	Not Participating	Not Mapped
Macon	Warren	Not Participating	Not Mapped
Norlina	Warren	Not Participating	Not Mapped
Elm City	Wilson	Not Participating	Not Mapped

Tar-Pamlico River Basin Communities: Mapped

Community Name	County	Participation Status	Date of Current NFIP Map
Bunn	Franklin	Not Participating	1/19/01
Centerville	Franklin	Not Participating	1/19/01
Battleboro	Edgecombe/Nash	(Now a Part of Rocky Mount)	8/15/75

**Phase I, Non-Participating Communities: Unmapped and Mapped
(cont.)**

White Oak River Basin Communities: Unmapped

Community Name	County	Participation Status	Date of Current NFIP Map
Atlantic	Carteret	Not Participating	Not Mapped
Peletier	Carteret	Not Participating	Not Mapped

White Oak River Basin Communities: Mapped

There are no communities in the White Oak Basin that are *not* participating and mapped.